

CLAY COUNTY, TEXAS

*ANNUAL FINANCIAL REPORT*

*FOR THE YEAR ENDED SEPTEMBER 30, 2022*

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**CLAY COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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**RUTLEDGE CRAIN & COMPANY, PC**  
CERTIFIED PUBLIC ACCOUNTANTS

3214 W Park Row, Suite E  
Pantego, Texas 76013

INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge and Commissioner's Comprising the  
Commissioners' Court of Clay County  
Henrietta, Texas

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, discretely presented component unit, each major fund, and the aggregate remaining fund information of Clay County, Texas (the County) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the County's financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2022, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Clay County Memorial Hospital, which represent 100 percent of the assets, net position, and revenues of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to Clay County Memorial Hospital, is based solely on the report of the other auditors.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension schedules on pages 5–12, page 46-51, and pages 53-54, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 26, 2023, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Rutledge Crain & Company, PC*

May 26, 2023

*Management's Discussion and Analysis*

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As management of Clay County, we offer readers of the County's financial statements this narrative overview and analysis of the County's financial activities for the fiscal year ended September 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information found in the footnotes of the financial statements.

### **Financial Highlights**

The assets and deferred resources of the County exceeded its liabilities at the close of the fiscal year ended September 30, 2022, by \$11,851,303 (net position). Of this amount, \$7,719,541 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

The County's total net position increased by \$1,952,710. Although the County received approximately \$1,018,000 from the American Rescue Grant, this amount has been reported as deferred revenue. When grant requirements have been met, this amount will be recognized as revenue in subsequent years.

The County's governmental funds reported combined ending fund balances of \$6,568,826, an increase of \$836,791 in comparison to the previous year.

The unassigned portion of the General Fund Balance at the end of the year was \$4,363,427 or 64.17% of total General Fund expenditures and transfers outs.

Clay County has no bonded indebtedness at the current time.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise four components: 1) government-wide financial statements, 2) fund financial statements, 3) fiduciary financial statements, and 4) notes to the financial statements. This report also contains other supplementary information besides the basic financial statements.

#### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of Clay County's finances. This statement is done in a manner like a private-sector business. Two statements, the Statement of Net Position and the Statement of Activities, provide this financial overview.

The Statement of Net Position presents information on all the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between these reported as net positions. Over time, increases or decreases in net position may serve as a useful indicator of whether the County's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the cash flow timing. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

## Fund Financial Statements

Like other state and local governments, the County utilizes fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts used to control resources that have been segregated for specific activities or objectives. The funds of the County can be categorized as governmental funds or fiduciary.

**Governmental Funds.** Governmental funds account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirement.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, comparing the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements is useful. By doing so, readers may better understand the long-term impact of the government's near-term decisions. The governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains fourteen individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Road & Bridge Number One, Road & Bridge Number Two, Road & Bridge Number Three, Road & Bridge Number Four, and the ARP Grant Fund, all of which are major funds. Data from the other eight funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in the report.

**Fiduciary Funds.** The County maintains funds to report assets held in a trustee or custodial capacity for others, which cannot be used to support County programs.

**Notes to Financial Statements.** The notes provide additional information essential to fully understand the data provided in the government-wide fund financial statements and fiduciary fund statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report presents other required supplementary information. Required supplementary information can be found after the notes to the financial statements. The combining statements referred to earlier in connection with non-major governmental funds are presented following the required supplementary information.

## Government-wide Financial Analysis

At the end of the fiscal year 2022, the County's net position (assets and deferred resources outflows exceeding liabilities and deferred resource inflows) totaled \$11,851,303. This analysis focuses on the net position (Table 1) and changes in net position (Table 2).

CLAY COUNTY, TEXAS  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
September 30, 2022

**Net Position.** The largest portion of the County's net position, \$4,131,762 or 34.86%, reflects its investment in capital assets (land and improvements, building, infrastructure, machinery, and equipment), less depreciation and any related debt used to acquire those assets that are still outstanding. The County uses these assets to provide services to its citizens; consequently, they are not available for future spending. Although the County reports its capital assets net of related debt, the resources needed to repay this debt must be provided from other sources since the capital assets cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net position, \$7,719,541 or 65.14%, may be used to meet the government's ongoing obligations to citizens and creditors.

**Table 1**  
**Condensed Statement of Net Position**

	<b>Governmental Activities</b>		<b>Component Unit</b>	
	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2022</u>	<u>9/30/2021</u>
<b>ASSETS</b>				
Current and other assets	\$ 11,652,009	\$ 7,909,043	\$ 12,618,556	\$ 12,652,310
Capital assets	6,380,309	6,642,970	3,641,709	3,697,958
Total assets	<u>18,032,318</u>	<u>14,552,013</u>	<u>16,260,265</u>	<u>16,350,268</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred charges	<u>1,110,315</u>	<u>1,665,669</u>	<u>-</u>	<u>-</u>
<b>LIABILITIES</b>				
Long-term liabilities	2,396,309	2,570,912	-	-
Other liabilities	356,486	426,430	1,529,888	1,417,863
Total liabilities	<u>2,752,795</u>	<u>2,997,342</u>	<u>1,529,888</u>	<u>1,417,863</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unearned revenue	<u>4,538,535</u>	<u>3,321,747</u>	<u>-</u>	<u>-</u>
<b>NET POSITION</b>				
Net Investment in capital assets	4,131,762	4,529,220	3,641,709	3,697,958
Unrestricted	7,719,541	5,369,373	11,088,668	11,234,447
	<u>\$ 11,851,303</u>	<u>\$ 9,898,593</u>	<u>\$ 14,730,377</u>	<u>\$ 14,932,405</u>

**Changes in Net Position.** The net position of the County increased by \$1,952,710 for the fiscal year ended September 30, 2022.

CLAY COUNTY, TEXAS  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
September 30, 2022

**Table 2**  
**Changes in Net Position**

	<b>Governmental Activities</b>		<b>Component Unit</b>	
	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2022</u>	<u>9/30/2021</u>
Program Revenues:				
Charges for services	\$ 1,873,994	\$ 1,906,413	\$ 9,953,355	\$ 9,996,798
Operating grants and contributions	903,104	180,097	575,071	2,487,223
Capital grant and contributions	205,845	-	29,543	29,182
General Revenues				
Taxes	6,512,548	6,330,621	-	-
Miscellaneous	999,731	851,812	251,552	793,748
Unrestricted investment earnings	34,675	20,889	-	457,069
Gain (loss) on sale of capital asset	102,303	(86,208)	-	(17,488)
Special item	-	-	-	913,500
Total Revenues	<u>10,632,200</u>	<u>9,203,624</u>	<u>10,809,521</u>	<u>14,660,032</u>
Expenses:				
General Administration	769,894	812,423	-	-
Judicial	771,356	629,596	-	-
Legal	160,276	169,020	-	-
Financial Administration	434,801	201,636	-	-
Public Facilities	134,140	141,029	-	-
Public Safety	2,418,985	2,430,809	-	-
Public Transportation	2,554,121	2,181,400	-	-
Health and Welfare	259,856	287,738	-	-
Conservation	103,768	86,584	-	-
Nondepartmental	1,573,919	1,510,687	-	-
Interest and fiscal charges	19,104	(34,983)	-	-
Hospital operations	-	-	11,011,549	9,850,822
Total Expenses	<u>9,200,220</u>	<u>8,415,939</u>	<u>11,011,549</u>	<u>9,850,822</u>
Increase (Decrease) in net position	1,431,980	787,685	(202,028)	4,809,210
Net position-October 1	9,898,593	9,110,908	14,932,405	10,123,195
Prior period adjustment	520,730	-	-	-
Net position-September 30	<u>\$ 11,851,303</u>	<u>\$ 9,898,593</u>	<u>\$ 14,730,377</u>	<u>\$ 14,932,405</u>



## Financial Analysis of the Government's Funds

**Government funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unreserved fund balances may be useful for the government's net spending resources at the fiscal year's end.

As of the end of the current fiscal year, the County's governmental funds reported combined fund balances of \$6,568,826.

The General Fund is the main operating fund of the County. At the end of the current fiscal year, the General Fund unassigned fund balance was \$4,363,427. The fund balance increased \$1,041,820 during the current fiscal year.

**General Fund Budgetary Highlights.** Each year the County performs periodic reviews of the budget. State law prohibits increasing total budgeted expenditures except during an emergency; however, an amount budgeted for one line item can be transferred to another without authorizing an emergency expenditure.

There was no significant change in the total appropriations for the final amended budget compared to the original budget.

During the year, there was a \$1,277,544 positive variance in revenues over expenditures. The following are the main components of the increase:

\$198,742 Fines and Fees-The County had a positive variance because more citations were issued, generating more revenue than expected.

\$144,985 Judicial – The County had a positive variance in Judicial mostly due to having money budgeted for a new Computer and Software that is still in the process of being implemented and less court cost for jurors, and County Court appointed attorneys for indigent defense used than budgeted.

\$184,307 Public Safety – The Sheriff's Department had a positive variance for personnel services for salary and benefits from positions being filled due to turnover and the process it takes when hiring new personnel in Law Enforcement. In the Juvenile Department, there was less placement to Foster Care than what was allocated to be spent.

\$784,017 – Non-Departmental – some items budgeted are for long-term projects such as the Court House renovation and restoration. These projects are projected, but we have not incurred all the expenses for the budget year. What is not used is dedicated to the project at the end of the budget year to go toward the future cost of the repairs and renovation. We also always budget money in our Emergency Reserve for unforeseen circumstances and have only used a small portion. The budgeted grant money was not all used in the budget year and will be used as allocated and for the purpose it is allowed to be used for in the next budget year.

There was some change in the estimated revenues for the final amended budget compared to the original budget. The additional revenue was from money received from unexpected grant proceeds, and more revenue was received from fines and fees from the previous year because more citations were issued, generating more income than expected from the previous year.

**Capital Assets and Debt Administration**

*Capital Assets.* The County's investment in capital assets for its governmental activities as of September 30, 2022, amounts to \$6,380,309 (net of accumulated depreciation). Capital asset investments include land, buildings, machinery and equipment, and infrastructure.

**Table 3**  
**Capital Assets at Year End**  
**Net of Accumulated Depreciation**

	<b>Governmental Activities</b>		<b>Component Unit</b>	
	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2022</u>	<u>9/30/2021</u>
Land and land improvements	\$ 164,695	\$ 164,695	\$ 408,930	\$ 378,730
Constuction in progress	-	-	46,980	668,337
Buildings	2,288,235	2,362,464	779,342	879,977
Infrastructure	1,066,121	1,099,759	2,406,457	
Machinery and equipment	612,912	776,645	-	1,770,914
Leased vehicles and equipment	2,248,346	2,239,407	-	-
	<u>\$ 6,380,309</u>	<u>\$ 6,642,970</u>	<u>\$ 3,641,709</u>	<u>\$ 3,697,958</u>

Additional information on the County's capital assets can be found in the footnotes of the financial statements.

*Debt Administration.*

From time-to-time Clay County signs lease agreements to finance equipment purchases in the General Fund and Road and Bridge Funds. On September 30, 2022, the County had capital lease obligations of \$2,248,547.

**Table 4**  
**Outstanding Debt at Year End**

<u>Type of Debt</u>	<b>Governmental Activities</b>		<b>Component Unit</b>	
	<u>9/30/2022</u>	<u>9/30/2021</u>	<u>9/30/2022</u>	<u>9/30/2021</u>
Capital lease obligations	\$ 2,248,547	\$2,113,750	\$ -	\$ -
Notes payable	-	-	-	-
Net Pension Liability (Asset)	-	328,676	-	-
Compensated Absences	147,762	128,486	-	-
Total	<u>\$ 2,396,309</u>	<u>\$2,570,912</u>	<u>\$ -</u>	<u>\$ -</u>

Clay County does not have a current bond rating from either Standard & Poor Corporation or Moody's Investor Service.

Additional information on the County's long-term debt can be found in the notes to the financial statements.

#### Economic Factors and Next Year's Budgets and Rates

The County provides a full range of services authorized by statute. Such services include general government functions such as recording and licensing, maintaining the County and District Court system, ensuring public safety, maintaining public health and welfare, and maintaining county roads and bridges. The cost associated with these services is in detail in the financial statement.

#### BUDGET

The annual budget is the foundation for Clay County's financial planning and control. These controls aim to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Commissioners' Court. General Fund and Special Revenue Fund activities are included in the annual appropriated budget. The level of expenditures cannot legally exceed the appropriated amount. This control is established at the department level within each fund. All transfers of appropriations, either between departments or within an individual department's budget, require the approval of the Commissioners' Court, except on the Sheriff's Department Forfeiture Account, the expenditures of the proceeds must be submitted to the Commissioner's Court and list and define the categories of expenditures, except the detail that would endanger the safety of the law enforcement. Commissioner's Court is not required to approve the budget submitted on the Forfeiture account except for salary, expense, or allowance increase. Budget-to-actual comparisons are provided in this report for each governmental fund for which an appropriated annual budget has been adopted.

#### LOCAL ECONOMY

The County's economy depends greatly on agribusiness, oil & gas, and local businesses, including Manufacturing, Service, Merchandising, Hybrid, Corporations, LLCs, Cooperatives, Sole Proprietorships, and Partnerships. We have established businesses that employ people and provide services to help keep the economy improving. Clay County continues to support and encourage job creation and county valuation increases through tax abatements. In 2023 we received applications for abatements for two solar and battery storage facilities. The combined total of these two installations will be over one billion dollars, double our taxable value. Triangle Brick Company has doubled its capacity and expects to begin production of its second plant this year. We also see increased oil exploration in the County's north end.

The cattle business is enjoying record prices at the market while being blessed with good rains that will improve feed production for the County. While the cattle business is extremely cyclical, we are enjoying a profitable time currently.

#### LONG-TERM FINANCIAL PLANNING

County strategies and plans are integrated into all departmental budgets to ensure unified efforts within the County government to achieve the goals and objectives of the County. Texas county government operates under a balanced budget as required by law. This strategy does not mean that estimated revenues must always be exactly equal to expenditures. As financial management practice, members of the Commissioners Court should consistently emphasize maintaining sufficient unassigned fund balance levels to meet first-quarter payroll and operating cost obligations, which assists in maintaining financial stability. When evaluating fund balance reserves, it is vital to maintain sufficient positive fund balance reserves to avoid borrowing to meet short-term operating needs.

Finally, due to the trend of shifting unfunded mandates by both federal and state levels to local government, it is anticipated that additional financial burden will continue to be experienced by the County and, ultimately, local taxpayers if other funding sources are not identified. The County will identify new or additional revenue to counter these expenditures. At its discretion, the Court will probably continue to utilize some amount of

the fund balance not to exceed what is needed for the fund balance reserve. The Court must remain cautious in planning for the future budget without continued cost containment initiatives or significant additional revenue enhancement efforts. It is imperative that the County government continually strive to maintain steady increases in revenue while costs continue to rise.

#### INITIATIVES

The County focuses on improving services and making improvements throughout the year that are needed to meet citizens' expectations. Some of the Services include but are not limited to adding more staff to the Sheriff's Department. Better internet access so that the citizens can have better access to information from anywhere and anytime it may be needed. Clay County also preserves records each year of various indexes and records that contain pertinent information. The County's safety and welfare for the citizens will remain to be a priority.

#### **Requests for Information**

This financial report is designed to provide a general overview of Clay County's finances for those interested in the government's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to the County Auditor's Office, 214 North Main, Henrietta, Texas 76365.

*Basic Financial Statements*

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**CLAY COUNTY, TEXAS**  
**STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2022**

	Primary Governmental Activities	Component Unit
<b>ASSETS</b>		
<i>Cash and cash equivalents</i>	\$ 7,713,870	8,660,979
Receivables (net of allowances for uncollectibles):		
<i>Taxes</i>	228,221	--
<i>Fines</i>	704,671	--
<i>Accounts</i>	1,460	1,617,316
<i>Other</i>	--	278,157
<i>Intergovernmental</i>	128,172	--
<i>Inventories</i>	--	386,514
<i>Prepaid items</i>	207,146	68,933
<i>Other assets</i>	--	33,632
Restricted assets:		
<i>Cash and cash equivalents</i>	--	1,573,025
Capital assets (net of accumulated depreciation)		
<i>Land</i>	164,695	408,930
<i>Construction in progress</i>	--	46,980
<i>Buildings</i>	2,288,235	779,342
<i>Infrastructure</i>	1,066,121	--
<i>Machinery and equipment</i>	612,912	2,406,457
<i>Leased vehicles and equipment (intangible assets)</i>	2,248,346	--
<i>Net pension asset</i>	2,668,469	--
Total Assets	<u>18,032,318</u>	<u>16,260,265</u>
<b>DEFERRED OUTFLOW OF RESOURCES</b>		
Deferred pension expense	<u>1,110,315</u>	--
Total Deferred Outflow of Resources	<u>1,110,315</u>	--
<b>LIABILITIES</b>		
<i>Accounts payable</i>	4,667	453,068
<i>Accrued liabilities and other payables</i>	27,831	1,076,820
<i>Due to other governments</i>	209,055	--
<i>Due to others</i>	114,933	--
Noncurrent liabilities:		
<i>Due within one year</i>	490,821	--
<i>Due in more than one year</i>	<u>1,905,488</u>	--
Total Liabilities	<u>2,752,795</u>	<u>1,529,888</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
<i>Unearned revenue</i>	1,290,877	--
<i>Deferred pension inflow</i>	<u>3,247,658</u>	--
Total Deferred Inflows of Resources	<u>4,538,535</u>	--
<b>NET POSITION:</b>		
<i>Net Investment in Capital Assets</i>	4,131,762	3,641,709
<i>Unrestricted</i>	<u>7,719,541</u>	<u>11,088,668</u>
Total Net Position	<u>\$ 11,851,303</u>	<u>14,730,377</u>

The accompanying notes are an integral part of this statement.

**CLAY COUNTY, TEXAS**  
 STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED SEPTEMBER 30, 2022

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT</b>				
Governmental activities:				
General government	\$ 769,894	\$ 291,819	\$ 743,463	\$ --
Judicial	771,356	423,443	25,200	--
Legal	160,276	14,515	28,000	--
Financial administration	434,801	--	--	--
Public facilities	134,140	--	--	--
Public Safety	2,418,985	487,858	12,512	--
Public transportation	2,554,121	631,200	93,929	--
Health and welfare	259,856	--	--	139,847
Conservation	103,768	--	--	--
Nondepartmental	1,573,919	25,159	--	65,998
Interest and fiscal charges	19,104	--	--	--
Total Primary Government	<u>\$ 9,200,220</u>	<u>\$ 1,873,994</u>	<u>\$ 903,104</u>	<u>\$ 205,845</u>
<b>COMPONENT UNIT:</b>				
Clay County Memorial Hospital	<u>\$ 11,011,549</u>	<u>\$ 9,953,355</u>	<u>\$ 575,071</u>	<u>\$ 29,543</u>

General Revenues:  
 Property Taxes  
 Miscellaneous  
 Unrestricted Investment Earnings  
 Gain (Loss) on Disposal of Capital Assets  
 Total General Revenues and Transfers  
 Change in Net Position  
 Net Position - Beginning  
 Prior Period Adjustment  
 Net Position - Ending

The accompanying notes are an integral part of this statement.



<u>Net (Expense) Revenue and</u> <u>Changes in Net Position</u>	
<u>Governmental</u> <u>Activities</u>	<u>Component</u> <u>Unit</u>
\$ 265,388	
(322,713)	
(117,761)	
(434,801)	
(134,140)	
(1,918,615)	
(1,828,992)	
(120,009)	
(103,768)	
(1,482,762)	
<u>(19,104)</u>	
<u>(6,217,277)</u>	
	\$ <u>(453,580)</u>
6,512,548	--
999,731	251,552
34,675	--
102,303	--
<u>7,649,257</u>	<u>251,552</u>
1,431,980	(202,028)
9,898,593	14,932,405
520,730	--
<u>\$ 11,851,303</u>	<u>\$ 14,730,377</u>

# CLAY COUNTY, TEXAS

BALANCE SHEET - GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2022

	General Fund	Road & Bridge Number One	Road & Bridge Number Two
<b>ASSETS</b>			
<i>Cash and cash equivalents</i>	\$ 4,580,664	\$ 358,219	\$ 142,641
Receivables (net of allowances for uncollectibles):			
<i>Taxes</i>	94,796	31,443	32,535
<i>Fines</i>	704,671	--	--
<i>Accounts</i>	1,460	--	--
<i>Intergovernmental</i>	120,542	1,754	1,555
Total Assets	<u>\$ 5,502,133</u>	<u>\$ 391,416</u>	<u>\$ 176,731</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities:			
<i>Accounts payable</i>	\$ 4,667	\$ --	\$ --
<i>Due to other governments</i>	209,055	--	--
<i>Due to others</i>	114,933	--	--
Total Liabilities	<u>328,655</u>	<u>--</u>	<u>--</u>
Deferred Inflows of Resources:			
<i>Unavailable revenue-property taxes</i>	79,368	30,259	31,577
<i>Unavailable revenue-fines</i>	380,683	--	--
<i>Unavailable revenue-grants</i>	--	--	--
Total deferred inflows of resources	<u>460,051</u>	<u>30,259</u>	<u>31,577</u>
Fund balances:			
<i>Restricted</i>	--	--	--
<i>Committed</i>	350,000	361,157	145,154
<i>Unassigned</i>	4,363,427	--	--
Total fund balances	<u>4,713,427</u>	<u>361,157</u>	<u>145,154</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 5,502,133</u>	<u>\$ 391,416</u>	<u>\$ 176,731</u>

The accompanying notes are an integral part of this statement.

Road & Bridge Number Three	Road & Bridge Number Four	ARP Grant	Other Governmental Funds	Total Governmental Funds
\$ 232,458	\$ 484,638	\$ 1,212,725	\$ 702,526	\$ 7,713,871
35,038	34,409	--	--	228,221
--	--	--	--	704,671
--	--	--	--	1,460
2,123	2,198	--	--	128,172
<u>\$ 269,619</u>	<u>\$ 521,245</u>	<u>\$ 1,212,725</u>	<u>\$ 702,526</u>	<u>\$ 8,776,395</u>
\$ --	\$ --	\$ --	\$ --	\$ 4,667
--	--	--	--	209,055
--	--	--	--	114,933
<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>328,655</u>
33,432	32,718	--	--	207,354
--	--	--	--	380,683
--	--	1,290,877	--	1,290,877
<u>33,432</u>	<u>32,718</u>	<u>1,290,877</u>	<u>--</u>	<u>1,878,914</u>
--	--	--	702,526	702,526
236,187	488,527	--	--	1,581,025
--	--	(78,152)	--	4,285,275
<u>236,187</u>	<u>488,527</u>	<u>(78,152)</u>	<u>702,526</u>	<u>6,568,826</u>
<u>\$ 269,619</u>	<u>\$ 521,245</u>	<u>\$ 1,212,725</u>	<u>\$ 702,526</u>	<u>\$ 8,776,395</u>

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**CLAY COUNTY, TEXAS**

*RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2022*

Total fund balances - governmental funds balance sheet	\$ 6,568,826
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not reported in the funds.	4,131,963
Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.	207,354
Payables for right-to-use leases which are not due in the current period are not reported in the funds.	(201)
Payables for debt interest which are not due in the current period are not reported in the funds.	(27,831)
Payables for compensated absences which are not due in the current period are not reported in the funds.	(147,762)
Other long-term assets are not available to pay for current period expenditures and are deferred in the funds.	207,143
Court fines receivable unavailable to pay for current period expenditures are deferred in the funds.	380,683
Recognition of the County's proportionate share of the net pension liability is not reported in the funds.	2,668,471
Deferred Resource Inflows related to the pension plan are not reported in the funds.	(3,247,658)
Deferred Resource Outflows related to the pension plan are not reported in the funds.	<u>1,110,315</u>
Net position of governmental activities - Statement of Net Position	<u>\$ 11,851,303</u>

The accompanying notes are an integral part of this statement.

# CLAY COUNTY, TEXAS

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

	General Fund	Road & Bridge Number One	Road & Bridge Number Two
<b>Revenues:</b>			
<i>Taxes</i>	\$ 5,034,257	\$ 317,045	\$ 256,499
<i>Licenses and permits</i>	59,347	125,122	125,122
<i>Intergovernmental</i>	218,357	36,534	15,119
<i>Fines and fees</i>	602,942	24,291	21,803
<i>Interest</i>	25,015	1,621	426
<i>Miscellaneous</i>	1,494,542	5,565	4,539
<b>Total revenues</b>	<u>7,434,460</u>	<u>510,178</u>	<u>423,508</u>
<b>Expenditures:</b>			
<b>Current:</b>			
<i>General government</i>	833,082	--	--
<i>Judicial</i>	881,102	--	--
<i>Legal</i>	182,906	--	--
<i>Financial administration</i>	222,462	--	--
<i>Public facilities</i>	155,493	--	--
<i>Public Safety</i>	2,659,255	--	--
<i>Public transportation</i>	--	585,712	501,790
<i>Health and welfare</i>	283,375	--	--
<i>Conservation</i>	114,781	--	--
<i>Nondepartmental</i>	1,467,033	--	--
<b>Total expenditures</b>	<u>6,799,489</u>	<u>585,712</u>	<u>501,790</u>
Excess (deficiency) of revenues over (under) expenditures	634,971	(75,534)	(78,282)
<b>Other financing sources (uses):</b>			
<i>Transfers in</i>	273,029	160,000	160,000
<i>Transfers out</i>	(320,023)	--	--
<i>Sale of capital assets</i>	--	--	--
<i>Capital leases</i>	--	--	--
<b>Total other financing sources (uses)</b>	<u>(46,994)</u>	<u>160,000</u>	<u>160,000</u>
<b>Net change in fund balances</b>	587,977	84,466	81,718
Fund balances, October 1	4,125,450	276,691	63,436
Fund balances, September 30	<u>\$ 4,713,427</u>	<u>\$ 361,157</u>	<u>\$ 145,154</u>

The accompanying notes are an integral part of this statement.

Road & Bridge Number Three	Road & Bridge Number Four	ARP Grant	Other Governmental Funds	Total Governmental Funds
\$ 429,704	\$ 452,408	\$ --	\$ --	\$ 6,489,913
125,122	125,122	--	--	559,835
28,183	14,093	742,992	--	1,055,278
28,921	29,854	--	130,688	838,499
1,020	2,347	4,246	--	34,675
7,542	8,112	--	--	1,520,300
<u>620,492</u>	<u>631,936</u>	<u>747,238</u>	<u>130,688</u>	<u>10,498,500</u>
--	--	--	24,214	857,296
--	--	--	--	881,102
--	--	--	11,002	193,908
--	--	253,463	--	475,925
--	--	--	--	155,493
--	--	--	12,027	2,671,282
1,325,901	739,562	--	--	3,152,965
--	--	--	--	283,375
--	--	--	--	114,781
--	--	--	16,594	1,483,627
<u>1,325,901</u>	<u>739,562</u>	<u>253,463</u>	<u>63,837</u>	<u>10,269,754</u>
(705,409)	(107,626)	493,775	66,851	228,746
160,000	160,000	--	23	913,052
--	--	(573,029)	(20,000)	(913,052)
191,371	--	--	--	191,371
416,674	--	--	--	416,674
<u>768,045</u>	<u>160,000</u>	<u>(573,029)</u>	<u>(19,977)</u>	<u>608,045</u>
62,636	52,374	(79,254)	46,874	836,791
173,551	436,153	1,102	655,652	5,732,035
<u>\$ 236,187</u>	<u>\$ 488,527</u>	<u>\$ (78,152)</u>	<u>\$ 702,526</u>	<u>\$ 6,568,826</u>

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**CLAY COUNTY, TEXAS**

*RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2022*

Net change in fund balances - total governmental funds	\$	836,791
Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because:		
Capital outlays are not reported as expenses in the SOA.		667,683
The depreciation of capital assets used in governmental activities is not reported in the funds.		(841,276)
Trade-in or disposal of capital assets decrease net position in the SOA but not in the funds.		(89,068)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.		22,634
Expenses not requiring the use of current financial resources are not reported as expenditures in the funds.		20,023
Repayment of right-to-use lease principal is an expenditure in the funds but is not an expense in the SOA.		686,469
(Increase) decrease in accrued interest from beginning of period to end of period.		10,289
Compensated absences are reported as the amount earned in the SOA but as the amount paid in the funds.		(19,276)
Certain fine revenues are deferred in the funds. This is the change in these amounts this year.		8,762
Proceeds of right-to-use leases do not provide revenue in the SOA, but are reported as current resources in the funds.		(821,266)
Pension expense relating to GASB 68 is recorded in the SOA but not in the funds.		<u>950,215</u>
Change in net position of governmental activities - Statement of Activities	\$	<u>1,431,980</u>

The accompanying notes are an integral part of this statement.

**CLAY COUNTY, TEXAS**  
 STATEMENT OF FIDUCIARY NET POSITION  
 FIDUCIARY FUNDS  
 SEPTEMBER 30, 2022

	<u>Custodial Funds</u>
ASSETS	
<i>Cash and cash equivalents</i>	\$ 916,629
Total Assets	<u>916,629</u>
LIABILITIES	
<i>Due to other governments</i>	236,324
<i>Due to others</i>	<u>42,134</u>
Total Liabilities	<u>278,458</u>
Total Net Position	<u>\$ 638,171</u>

The accompanying notes are an integral part of this statement.

**CLAY COUNTY, TEXAS**

*STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022*

	Custodial Funds
<b>ADDITIONS:</b>	
Tax Collections	\$ --
Fees of office	5,353,728
Receipts from fiduciaries	220
Miscellaneous	<u>264,473</u>
Total Additions	<u>5,618,421</u>
<b>DEDUCTIONS:</b>	
Payments to county	1,453,958
Payments to other governments	3,863,732
Payments to beneficiaries	--
Other	<u>218,393</u>
Total Deductions	<u>5,536,083</u>
<b>Change in Fiduciary Net Position</b>	<b>82,338</b>
Net Position-Beginning of the Year	<u>555,833</u>
Net Position-End of the Year	<u>\$ <u>638,171</u></u>

The accompanying notes are an integral part of this statement.

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The County, a political subdivision of the State of Texas is governed by an elected judge and four county commissioners which comprise the commissioner's court. The county's operational activities include general administrative services, judicial, public safety, the construction and maintenance of roads, health and welfare assistance, permanent records preservation, and conservation.

The accounting policies of Clay County, Texas, conform to generally accepted accounting principals issued by the Governmental Accounting Standards Board which is the recognized financial accounting standard setting body for governmental entities. The notes to the financial statements are an integral part of the County's basic financial statements.

The accompanying basic financial statements comply with the provisions of the GASB Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all organizations, activities, functions and component units for which the County (the "primary government") is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the County's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the County.

**Discretely Presented Component Unit**

For financial statement reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The criteria used are as follows:

**Financial Accountability** - The primary government is deemed to be a financially accountable if it appoints a voting majority of the organization's governing body and, (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. Additionally, the primary government may be financially accountable if an organization is fiscally dependent on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government or a jointly appointed board.

Clay County Memorial Hospital (CCMH) operates a primary critical care hospital. The County Commissioners' Court appoints CCMH's board, approves its annual budget, regularly scheduled payment of bills, and major capital additions. CCMH is reported as a discretely presented component unit because its services are provided entirely to the public. Separate financial statements are available from hospital management at CCMH, 310 W. South Street, Henrietta, Texas, 76365.

**B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e. the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Fines and permits, and miscellaneous revenues are not susceptible to accrual because generally they are not measurable until received in cash.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Road and Bridge Number One Special Revenue Fund* accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct one.

The *Road and Bridge Number Two Special Revenue Fund* accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct two.

The *Road and Bridge Number Three Special Revenue Fund* accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct three.

The *Road and Bridge Number Four Special Revenue Fund* accounts for certain revenues and expenditures related to the construction and maintenance of roads and bridges within precinct four.

The *ARP Grant Special Revenue Fund* accounts for certain revenues and expenditures related to the American Recovery Program grant.

Additionally, the County reports the following fund types:

The Special Revenue Funds account for specific revenue sources that are legally restricted to expenditures for specified purposes (not including private purpose trusts or major capital projects).

Custodial Funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments, and/or other funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes, miscellaneous revenue, and interest income.

**CLAY COUNTY, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Year Ended September 30, 2022

D. Assets, liabilities, and net assets or equity

1. Deposits and investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County to invest in (1) obligations of the United States or its agencies and instrumentalities; (2) direct obligations of the State of Texas or its agencies; (3) other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State of Texas or the United States; (4) obligations of states, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than A or its equivalent; (5) certificates of deposit by state and national banks domiciled in this state that are (A) guaranteed or insured by the Federal Deposit Insurance Corporation, or its successor; or, (B) secured by obligations that are described by (1) - (4); or, (6) fully collateralized direct repurchase agreements having a defined termination date, secured by obligations described by (1), pledged with third party selected or approved by the County, and placed through a primary government securities dealer.

Investments maturing within one year of date of purchase are stated at cost or amortized cost, all other investments are stated at fair value which is based on quoted market prices.

2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter fund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 60 days comprise the trade accounts receivable allowance for uncollectibles.

Property taxes are levied on October 1 by the County based on the January 1 property values as appraised by the Clay County Central Appraisal District. Taxes are due without penalty until January 31, of the next calendar year. After January 31 the County has an enforceable lien with respect to both real and personal property. Under state law, property taxes levied on real property constitute a perpetual lien on the real property which cannot be forgiven without specific approval of the State Legislature. Taxes applicable to personal property can be deemed uncollectible by the County.

3. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

4. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

**CLAY COUNTY, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Year Ended September 30, 2022

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

Buildings	20 - 30 years
Infrastructure	20 - 45 years
Machinery and Equipment	5 - 10 years

5. Long-term obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight line method which approximate the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

6. Fund equity

Nonspendable Fund Balance Amounts that cannot be spent because they are either not in a spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance - Amounts that can be spent only for specific purposes because of constraints imposed by external providers, or imposed by constitutional provisions or enabling legislation.

Committed Fund Balance - Amounts that can only be used for specific purposes pursuant to constraints imposed by the Commissioners Court through legislation, resolution or court order, unless the Commissioners Court removes or changes the specified use by taking the same type of action used to commit the amounts.

Assigned Fund Balance - Amounts that are constrained by the Commissioners Court, or by another County official or the finance division to which the Commissioners Court has delegated authority, that are to be used for specific purposes but are neither restricted nor committed.

Unassigned Fund Balance - Amounts that are available for any purpose; these amounts can be reported only in the County's General Fund.

Fund balance amounts represent the nature of the net resources that are reported in a governmental fund. The County fund balance classifications include non-spendable resources, restricted, and non-restricted (committed, assigned and unassigned) amounts. When the County incurs an expenditure and both restricted and unrestricted amounts are available, the County considers restricted amounts to have been spent. When the County incurs an expenditure for an unrestricted amount, committed amounts are reduced first, followed by assigned amounts and then unassigned amounts for purposes in which any of those unrestricted fund balance classifications could be used.

CLAY COUNTY, TEXAS  
 NOTES TO THE FINANCIAL STATEMENTS  
 Year Ended September 30, 2022

II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets:

The governmental fund balance sheet includes a reconciliation between *fund balance-total governmental funds* and *net assets – governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains that "Fines receivable unavailable to pay for current period expenditures are deferred in the funds." The details of this difference are as follows:

County clerk fines	\$113,499
District clerk fines	183,118
Justice of the peace fines	<u>84,066</u>
Total	<u>\$380,683</u>

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

At year end, the carrying amount of the County's cash and cash equivalents was \$8,630,499, (including fiduciary funds of \$916,629, and the bank balance was \$8,779,579 which was covered by federal deposit insurance and collateralized by the pledging financial institution with marketable securities held by an agent in the County's name.

The Component Unit's deposit policy for custodial credit risk requires compliance with the provisions of state law. State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities of the State of Texas; bonds of any city, county, school district or special road district of the State of Texas; bonds of any state; or a surety bond having an aggregate value at least equal to the amount of the deposits. The Component Unit's cash balance was \$8,737,833 at year end and was fully collateralized.

The Component Unit's investments, totaling \$1,496,171 are reported at fair value, and are included with restricted cash and cash equivalents. These investments consist primarily of mutual funds.

Reconciliation of Carrying Amount to Balance Sheets:

	Primary Government	Component Unit	Reporting Entity
Cash and cash equivalents	\$7,713,870	\$8,660,979	\$16,374,849
Restricted cash and cash equivalents	--	1,573,025	1,573,025
Total government wide	7,713,870	10,234,004	17,947,874
Custodial funds	916,629	--	916,629
	<u>\$8,630,499</u>	<u>\$10,234,004</u>	<u>\$18,864,503</u>



CLAY COUNTY, TEXAS  
NOTES TO THE FINANCIAL STATEMENTS  
Year Ended September 30, 2022

B. Receivables

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Road and Bridge #1	Road and Bridge #2	Road and Bridge #3	Road and Bridge #4	NonMajor and Other	Total
Taxes receivable	\$94,796	\$31,443	\$32,535	\$35,038	\$34,409	\$ --	\$228,221
Fines receivable	\$1,151,483	\$ --	\$ --	\$ --	\$ --	\$ --	\$1,151,483
Allowance	(446,812)	--	--	--	--	--	(446,812)
	\$704,671	\$ --	\$ --	\$ --	\$ --	\$ --	\$704,671

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unavailable	Unearned	Total
Major Funds:			
Deferred tax revenue (General Fund)	\$79,368	\$ --	\$79,368
Deferred fines revenue (General Fund)	380,683	--	380,683
Deferred tax revenue (Road & Bridge/ Fund #1)	30,259	--	30,259
Deferred tax revenue (Road & Bridge Fund #2)	31,577	--	31,577
Deferred tax revenue (Road & Bridge Fund #3)	33,432	--	33,432
Deferred tax revenue (Road & Bridge Fund #4)	32,718	--	32,718
Deferred grant revenue (ARP Grant)	--	1,290,877	1,290,877
Total deferred/unearned revenue for governmental funds	\$588,037	\$1,290,877	\$1,878,914

CLAY COUNTY, TEXAS  
NOTES TO THE FINANCIAL STATEMENTS  
Year Ended September 30, 2022

C. Capital assets

Capital asset activity for the year ended September 30, 2022:

	Balance 9/30/21	Additions	Retirements	Completed Construction	Balance 9/30/22
<b>GOVERNMENTAL ACTIVITIES:</b>					
Capital assets, not being depreciated:					
Land	\$164,695	\$ --	\$ --	\$ --	\$164,695
Construction in progress	--	--	--	--	--
Total capital assets not being depreciated	164,695	--	--	--	164,695
Capital assets, being depreciated:					
Buildings and land improvements	3,845,099	--	--	--	3,845,099
Machinery and equipment	3,417,302	59,888	--	--	3,477,190
Leased equipment	3,410,466	607,795	(277,100)	--	3,741,161
Infrastructure	46,336,189	--	--	--	46,336,189
Total capital assets being depreciated	57,009,056	667,683	(277,100)	--	57,399,639
Less accumulated depreciation for:					
Buildings	(1,482,635)	(74,229)	--	--	(1,556,864)
Machinery and equipment	(2,640,657)	(223,621)	--	--	(2,864,278)
Leased equipment	(1,171,059)	(509,788)	188,032	--	(1,492,815)
Infrastructure	(45,236,430)	(33,639)	--	--	(45,270,069)
Total accumulated depreciation	(50,530,781)	(841,277)	188,032	--	(51,184,026)
Total capital assets being depreciated, net	6,478,275	(173,594)	(89,068)	--	6,215,613
Governmental activities capital assets, net	\$6,642,970	(\$173,594)	(\$89,068)	\$ --	\$6,380,308

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$30,412
Public safety	110,176
Public transportation	600,577
Nondepartmental	100,112
Total depreciation expense - governmental activities	<u>\$841,277</u>

CLAY COUNTY, TEXAS  
 NOTES TO THE FINANCIAL STATEMENTS  
 Year Ended September 30, 2022

	Balance 9/30/20	Additions	Retirements	Reclassify	Balance 9/30/21
<b>DISCRETE COMPONENT UNIT:</b>					
Capital assets, not being depreciated:					
Land	\$361,951	\$ --	\$ --	\$ --	\$361,951
Construction in progress	668,337	46,980	--	(668,337)	46,980
Total capital assets not being depreciated	1,030,288	46,980	--	(668,337)	408,931
Capital assets, being depreciated:					
Buildings	3,177,417	--	--	--	3,177,417
Land improvements	16,779	--	--	30,200	46,979
Equipment	8,560,750	436,727	--	638,137	9,635,614
Total capital assets being depreciated	11,754,946	436,727	--	668,337	12,860,010
Less accumulated depreciation for:					
Buildings	(2,282,711)	(96,906)	--	--	(2,379,617)
Land improvements	(14,729)	(3,729)	--	--	(18,458)
Equipment	(6,789,836)	(439,321)	--	--	(7,229,157)
Total accumulated depreciation	(9,087,276)	(539,956)	--	--	(9,627,232)
Total capital assets being depreciated, net	2,667,670	(103,229)	--	668,337	3,232,778
Governmental activities capital assets, net	<u>\$3,697,958</u>	<u>(\$56,249)</u>	<u>\$ --</u>	<u>\$ --</u>	<u>\$3,641,709</u>

D. Interfund receivables, payables, and transfers

There were no interfund receivable balances as of September 30, 2022.

Interfund transfers:

Fund	Transfer In	Transfer Out
Major Governmental Funds		
General Fund	\$273,029	\$320,023
Road and Bridge Number One	160,000	--
Road and Bridge Number Two	160,000	--
Road and Bridge Number Three	160,000	--
Road and Bridge Number Four	160,000	--
ARP Grant	--	573,029
NonMajor Governmental Funds		
Records Management	--	20,000
County Attorney	23	--
Total	<u>\$913,052</u>	<u>\$913,052</u>

Transfers were made to subsidize the Road and Bridge Funds, and the County Attorney Fund. The ARP Fund transferred funds to subsidize the General Fund and Road and Bridge Fund operations.

CLAY COUNTY, TEXAS  
NOTES TO THE FINANCIAL STATEMENTS  
Year Ended September 30, 2022

E. Long-term debt

From time to time, the County issues general obligation bonds, certificates of obligation bonds, notes payable and capital lease obligations to provide funds for the acquisition and construction of equipment and major capital facilities. These issues are direct obligations and pledge the full faith and credit of the County.

The County leases equipment with a historical cost and accumulated amortization of \$3,741,190 and \$1,492,643 respectively, under capital lease arrangements.

Capital Lease Obligations Currently Outstanding:

Purpose	Original Amount	Date of Lease	Final Maturity	Interest Rate	Balance 09/30/22
2022 Komatsu Motor Gr.	\$294,828	3/01/22	2/15/27	2.50%	\$294,828
2020 CAT Motor Grader	258,043	7/17/20	7/17/25	2.50%	218,026
2019 Mack Truck	88,317	7/30/21	2/15/26	2.5%	70,727
2019 JD Motor Grader	225,896	7/23/19	7/23/24	3.85%	166,945
2019 JD Motor Grader	223,527	7/23/19	7/23/24	2.50%	164,387
2015 420F Cat Backhoe	51,260	8/15/18	8/15/23	3.65%	9,156
Backhoe loader	31,238	7/13/20	7/13/25	2.50%	22,742
2017 Bomag	59,117	7/14/20	6/26/24	2.50%	30,010
2015 CAT 924 Wheel Loader	80,100	6/29/20	6/29/25	2.25%	49,241
2021 Dodge Pickup	29,336	9/15/21	1/15/25	2.43%	21,912
2017 JD 672G Motor Grader	136,959	3/01/22	2/15/27	2.50%	163,959
2017 Mack Truck	104,971	7/13/20	3/30/25	2.58%	57,814
2016 JD Tractor	49,261	11/22/21	2/15/24	1.44%	33,075
2020 CAT 140 M2 Motor Grader	270,081	7/17/20	7/17/25	2.50%	225,351
2021 CAT 140 M3 Motor Grader	125,424	6/28/21	6/28/26	2.50%	108,560
2021 CAT 140 M3 Motor Grader	122,790	6/28/21	6/28/23	2.50%	105,859
2021 CAT 140 M3 Motor Grader	125,298	6/28/21	6/28/26	2.50%	108,431
2022 Case Skid Steer	136,539	11/19/21	1/15/26	2.50%	117,072
2023 Mack Truck	142,516	7/20/22	4/15/25	3.50%	142,516
2022 Dodge Ram 1500 Crew	34,162	8/24/22	2/15/26	4.00%	25,762
2014 CAT Motor Grader	141,100	8/14/20	3/01/25	2.50%	112,174
Total Leases Payable					<u>\$2,248,547</u>

**CLAY COUNTY, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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Capital lease obligation debt service requirements to maturity are as follows:

Year	Total
2023	\$398,705
2024	638,759
2025	825,681
2026	329,422
2027	219,544
Total payments	2,412,111
Less imputed interest	(163,564)
Total Capital Lease Obligations	<u>\$2,248,547</u>

**CHANGES IN LONG-TERM LIABILITIES**

Long-term liability activity for the year ended September 30, 2022, was as follows:

	Balance 09/30/21	Additions	Retirements	Balance 09/30/22	Due Within One Year
<b>Governmental activities:</b>					
Capital leases	\$2,113,750	\$821,266	(\$686,469)	\$2,248,547	\$343,059
Compensated absences	128,486	147,762	(128,486)	147,762	147,762
Governmental activity long-term liabilities	<u>\$2,242,236</u>	<u>\$969,028</u>	<u>(\$814,955)</u>	<u>\$2,396,309</u>	<u>\$490,821</u>

For the governmental activities, claims and judgements are generally liquidated by the general fund.

The Component Unit had no long-term liabilities at September 30, 2022.

**IV. OTHER INFORMATION**

**A. Risk management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; injuries to employees; employee health benefits; and other claims of various nature. The County participates in the Texas Association of Counties Intergovernmental Risk Pool (Pool) which provides protection for risks of loss. Premiums are paid to the Pool which retains the risk of loss beyond the County's policy deductibles. Any losses reported but unsettled or incurred and not reported, are believed to be insignificant to the County's basic financial statements. For the last three years, there have been no significant reductions of insurance coverage or insurance settlements in excess of insurance coverage.

**B. Contingent Liabilities and Commitments**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by such agencies. Any disallowed claims, including amounts already collected may constitute a liability of the applicable funds. The amounts, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

The County periodically is defendant in various lawsuits. As of September 30, 2022, after consultation with the County's attorney, the County is not aware of any pending or threatened litigation which would have a material effect on the financial statements.

**CLAY COUNTY, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Year Ended September 30, 2022

The District Clerk has invested trust funds at various financial institutions in accordance with court orders. The County has a fiduciary responsibility over these funds until their final disposition.

C. Retirement Commitments

1. Plan Description

The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit plan in the state-wide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multi-employer public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas, 78768-20343.

The plan provisions are adopted by the County commissioners' court, within the options available in the state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service or with 30 years regardless of age or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump-sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the County commissioners' court within the constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contribution and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

2. Benefits

TCDRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the County, within the options available in the state statutes governing TCDRS.

At the December 31, 2021 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees (or their beneficiaries) currently receiving benefits	71
Inactive employees entitled to but not yet receiving benefits	45
Active employees	85
	<hr/>
	201
	<hr/> <hr/>

3. Contributions

The contribution rates for employees in TCDRS was 7% of employee gross earnings, and the County percentages was 11.00% for October 1, 2021 through December 31, 2021, and 11.00% for January 1, 2022 through September 30, 2022, both as adopted by the governing body of the County. Under the state law governing TCDRS, the contribution rate for each County is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

The County's contributions to TCDRS for the year ended September 30, 2022, were \$400,670 and were equal to the required contributions.

CLAY COUNTY, TEXAS  
NOTES TO THE FINANCIAL STATEMENTS  
Year Ended September 30, 2022

4. Net Pension Liability

The County's Net Pension Liability (NPL) was measured as of December 31, 2021, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability (Asset) was determined by an actuarial valuation as of that date.

**Actuarial assumptions:**

The Total Pension Liability (Asset) in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions:

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 2.50% (made up of 2.00% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.60% per year for a career employee.

Actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study for the period January 1, 2013 - December 31, 2016 except where required to be different by GASB 68. For the year ended December 31, 2017, new annuity purchase rates were reflected to benefits earned after 2017. The current service rate was increased to 155% in 2018.

The long-term expected rate of return on pension plan investments is 7.5%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TCDRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

CLAY COUNTY, TEXAS  
 NOTES TO THE FINANCIAL STATEMENTS  
 Year Ended September 30, 2022

Asset Class	Target Allocation	Geometric Real Rate of Return (Expected minus Inflation)
US Equities	11.50%	4.25%
Global Equities	2.50%	4.55%
International Equities - Developed	5.00%	4.25%
International Equities - Emerging	6.00%	4.75%
Investment - Grade Bonds	3.00%	-0.85%
Strategic Credit	9.00%	2.11%
Direct Lending	16.00%	6.70%
Distressed Debt	4.00%	5.70%
REIT Equities	2.00%	3.45%
Master Limited Partnerships (MLPs)	2.00%	5.10%
Private Real Estate Partnerships	6.00%	4.90%
Private Equity	25.00%	7.25%
Hedge Funds	6.00%	1.85%
Cash Equivalentents	2.00%	-0.70%
	100.00%	

*Discount Rate*

The discount rate used to measure the Total Pension Liability (Asset) was 7.6%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability (Asset).



CLAY COUNTY, TEXAS  
NOTES TO THE FINANCIAL STATEMENTS  
Year Ended September 30, 2022

*Changes in the net pension liability*

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability(Asset)
	[a]	[b]	[a] - (b)
Balance at 12/31/20	\$18,525,414	\$18,196,738	\$328,676
Changes for the year:			
Service cost	418,213	--	418,213
Interest on total pension liability	1,394,688	--	1,394,688
Change of benefit terms	--	--	--
Difference between expected and actual experience	(90,759)	--	(90,759)
Change of assumptions	(193,168)	--	(193,168)
Contributions - employer	--	378,848	(378,848)
Contributions employee	--	241,085	(241,085)
Net investment income (loss)	--	3,929,448	(3,929,448)
Benefit payments, including refunds of employee contributions	(1,061,705)	(1,061,705)	--
Refund of contributions	(145,335)	(145,335)	--
Administrative expense	--	(11,640)	11,640
Other changes	--	(11,622)	11,622
Net changes	321,934	3,319,079	(2,997,145)
Balance at 12/31/21	\$18,847,348	\$21,515,817	(\$2,668,469)

*Sensitivity of the net pension liability to changes in the discount rate*

The following presents the net pension liability of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.1%) or 1 percentage point higher (9.1%) than the current rate:

	1% Decrease 6.6%	Current Discount Rate 7.6%	1% Increase 8.6%
Total pension liability	\$20,938,655	\$18,847,348	\$17,066,609
Fiduciary net position	215	21,515,817	21,515,819
Net Pension Liability (Asset)	\$20,938,440	(\$2,668,469)	(\$4,449,210)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. That report may be obtained on the Internet at [www.tcdrs.org](http://www.tcdrs.org).

CLAY COUNTY, TEXAS  
NOTES TO THE FINANCIAL STATEMENTS  
Year Ended September 30, 2022

*Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions*

For the year ended September 30, 2022, the County recognized pension expense of \$546,459. At September 30, 2022, the County reported deferred outflows and inflows of resources related to pensions from the following sources:

	Original Amount	Date Established	Original Recognition Period	Amount Recognized in 12/31/21 Expense	Balance of Deferred Inflows 12/31/21	Balance of Deferred Outflows 12/31/2021
Investment (gains) or losses	(\$2,569,265)	12/31/2021	5.0	(\$513,853)	\$2,055,412	\$ --
	(394,850)	12/31/2020	5.0	(78,970)	236,910	--
	(1,271,367)	12/31/2019	5.0	(254,273)	508,548	--
	1,559,566	12/31/2018	5.0	311,913	--	311,914
	(920,276)	12/31/2017	5.0	(184,056)	--	--
Economic/demographic (gains) or losses	(90,759)	12/31/2021	4.0	(22,690)	68,069	--
	101,399	12/31/2020	4.0	25,350	--	50,699
	(935,372)	12/31/2019	4.0	(233,843)	233,843	--
	(69,556)	12/31/2018	4.0	(17,389)	--	--
	(41,246)	12/31/2017	5.0	(8,250)	--	--
Assumption changes or inputs	(193,168)	12/31/2021	4.0	(48,292)	144,876	--
	885,941	12/31/2020	4.0	221,485	--	442,971
	--	12/31/2019	4.0	--	--	--
	--	12/31/2018	4.0	--	--	--
	107,574	12/31/2017	5.0	21,514	--	--
Employer contributions made subsequent to measurement			1.0	--	--	304,731
				<u>(\$781,354)</u>	<u>\$3,247,658</u>	<u>\$1,110,315</u>

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred Inflows/outflows to Be Recognized in Future Years	
<u>Year ended December 31,</u>	
2022	(\$593,172)
2022	(671,245)
2023	(663,804)
2024	(513,853)
2025	--
	<u><u>(\$2,442,074)</u></u>

**CLAY COUNTY, TEXAS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Year Ended September 30, 2022

F. Concentrations of Credit Risk

Taxes receivable are due from citizens and businesses within the County's boundaries. Risk of loss is immaterial due to wide dispersion of receivables and because of policies which address procedures for filing property tax liens. Fines receivable are due from citizens primarily within the County's boundaries. Risk of loss is reduced by an allowance for uncollectibles and collection policies.

G. Tax Abatements

The County negotiates property tax abatement agreements on an individual basis. The County has tax abatement agreements with a manufacturing facility and a wind farm under the authority of the Texas Property Redevelopment Act. The County has established an abatement policy for the value of eligible improvements, and a requirement for creating or preventing the loss of jobs. The tax abatement amount is determined by the Clay County Appraisal District (CCAD) under the terms of the abatement agreement. An abatement factor (given by CCAD's Tax Abatement Registry) is used to determine the portion of assessed taxable value excluded to determine the taxable value subject to the County's tax rate. If a default of the abatement agreement occurs during the agreement period, the County may apply established procedures to recapture abated taxes. Generally, abatement recipients agree to make eligible improvements and meet proposed employment targets.

Certain property improvements made during the improvement period are exempt from property taxes according to a multi year abatement schedule with decreasing amounts abated over a 7-10 year period. Property taxes assessed October 1, 2021 for fiscal year 2022 amounted to an abatement of approximately \$100,806 for the manufacturing facility, and \$960,393 for the wind farms. Additionally, the wind farms make a payment in lieu of taxes to the County. This payment amounted to \$968,250 for the year ended September 30, 2022.

G. Restatement of Prior Year Financial Statements

In the prior year certain grants totaling \$520,730 were deferred. In the current year it was determined that these revenues should not have been deferred. Accordingly, the prior year financial statements have been restated to correct this error, resulting in a decrease in deferred revenues and an increase in revenue in the General Fund for the year ended September 30, 2021.

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### *Required Supplementary Information*

Required supplementary information includes financial information and disclosures required by the Governmental Accounting Standards Board but not considered a part of the basic financial statements.

**CLAY COUNTY, TEXAS**

GENERAL FUND  
 BUDGETARY COMPARISON SCHEDULE  
 FOR THE YEAR ENDED SEPTEMBER 30, 2022

**EXHIBIT B-1**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
<i>Taxes</i>	\$ 4,979,886	\$ 4,979,886	\$ 5,034,257	\$ 54,371
<i>Licenses and permits</i>	160,000	160,000	59,347	(100,653)
<i>Intergovernmental</i>	445,000	445,000	218,357	(226,643)
<i>Fines and fees</i>	404,200	404,200	602,942	198,742
<i>Interest</i>	15,000	15,000	25,015	10,015
<i>Miscellaneous</i>	1,447,424	1,462,583	1,494,542	31,961
Total revenues	<u>7,451,510</u>	<u>7,466,669</u>	<u>7,434,460</u>	<u>(32,209)</u>
Expenditures:				
Current:				
<i>General government</i>	882,923	883,423	833,082	50,341
<i>Judicial</i>	968,117	1,026,087	881,102	144,985
<i>Legal</i>	193,739	194,976	182,906	12,070
<i>Financial administration</i>	277,694	277,694	222,462	55,232
<i>Public facilities</i>	161,972	161,972	155,493	6,479
<i>Public Safety</i>	2,828,403	2,843,562	2,659,255	184,307
<i>Health and welfare</i>	352,207	352,207	283,375	68,832
<i>Conservation</i>	118,271	118,271	114,781	3,490
<i>Nondepartmental</i>	2,219,674	2,251,050	1,467,033	784,017
Total expenditures	<u>8,003,000</u>	<u>8,109,242</u>	<u>6,799,489</u>	<u>1,309,753</u>
Excess (deficiency) of revenues over (under) expenditures	(551,490)	(642,573)	634,971	1,277,544
Other financing sources (uses):				
<i>Transfers in</i>	245,000	245,000	273,029	28,029
<i>Transfers out</i>	<u>(320,078)</u>	<u>(320,078)</u>	<u>(320,023)</u>	<u>55</u>
Total other financing sources (uses)	<u>(75,078)</u>	<u>(75,078)</u>	<u>(46,994)</u>	<u>28,084</u>
Net change in fund balances	(626,568)	(717,651)	587,977	1,305,628
Fund balances, October 1	<u>3,604,720</u>	<u>3,604,720</u>	<u>3,604,720</u>	--
Fund balances, September 30	<u>\$ 2,978,152</u>	<u>\$ 2,887,069</u>	<u>\$ 4,713,427</u>	<u>\$ 1,826,358</u>

**CLAY COUNTY, TEXAS**  
ROAD & BRIDGE NUMBER ONE  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED SEPTEMBER 30, 2022

EXHIBIT B-2

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
<i>Taxes</i>	\$ 327,487	\$ 327,487	\$ 317,045	\$ (10,442)
<i>Licenses and permits</i>	120,000	120,000	125,122	5,122
<i>Intergovernmental</i>	56,000	56,000	36,534	(19,466)
<i>Fines and fees</i>	24,000	24,000	24,291	291
<i>Interest</i>	750	750	1,621	871
<i>Miscellaneous</i>	5,000	5,000	5,565	565
Total revenues	<u>533,237</u>	<u>533,237</u>	<u>510,178</u>	<u>(23,059)</u>
Expenditures:				
Current:				
<i>Public transportation</i>	<u>727,318</u>	<u>727,318</u>	<u>585,712</u>	<u>141,606</u>
Total expenditures	<u>727,318</u>	<u>727,318</u>	<u>585,712</u>	<u>141,606</u>
Excess (deficiency) of revenues over (under) expenditures	(194,081)	(194,081)	(75,534)	118,547
Other financing sources (uses):				
<i>Transfers in</i>	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>	<u>--</u>
Total other financing sources (uses)	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>	<u>--</u>
Net change in fund balances	(34,081)	(34,081)	84,466	118,547
Fund balances, October 1	<u>276,691</u>	<u>276,691</u>	<u>276,691</u>	<u>--</u>
Fund balances, September 30	<u>\$ 242,610</u>	<u>\$ 242,610</u>	<u>\$ 361,157</u>	<u>\$ 118,547</u>

**CLAY COUNTY, TEXAS**  
**ROAD & BRIDGE NUMBER TWO**  
**BUDGETARY COMPARISON SCHEDULE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**EXHIBIT B-3**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
<i>Taxes</i>	\$ 264,701	\$ 264,701	\$ 256,499	\$ (8,202)
<i>Licenses and permits</i>	120,000	120,000	125,122	5,122
<i>Intergovernmental</i>	45,000	45,000	15,119	(29,881)
<i>Fines and fees</i>	24,000	24,000	21,803	(2,197)
<i>Interest</i>	250	250	426	176
<i>Miscellaneous</i>	4,000	4,000	4,539	539
Total revenues	<u>457,951</u>	<u>457,951</u>	<u>423,508</u>	<u>(34,443)</u>
Expenditures:				
Current:				
<i>Public transportation</i>	<u>589,667</u>	<u>589,667</u>	<u>501,790</u>	<u>87,877</u>
Total expenditures	<u>589,667</u>	<u>589,667</u>	<u>501,790</u>	<u>87,877</u>
Excess (deficiency) of revenues over (under) expenditures	(131,716)	(131,716)	(78,282)	53,434
Other financing sources (uses):				
<i>Transfers in</i>	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>	<u>--</u>
Total other financing sources (uses)	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>	<u>--</u>
Net change in fund balances	28,284	28,284	81,718	53,434
Fund balances, October 1	<u>63,436</u>	<u>63,436</u>	<u>63,436</u>	<u>--</u>
Fund balances, September 30	<u>\$ 91,720</u>	<u>\$ 91,720</u>	<u>\$ 145,154</u>	<u>\$ 53,434</u>



**CLAY COUNTY, TEXAS**  
**ROAD & BRIDGE NUMBER THREE**  
**BUDGETARY COMPARISON SCHEDULE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**EXHIBIT B-4**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
<i>Taxes</i>	\$ 443,445	\$ 443,445	\$ 429,704	\$ (13,741)
<i>Licenses and permits</i>	120,000	120,000	125,122	5,122
<i>Intergovernmental</i>	60,200	60,200	28,183	(32,017)
<i>Fines and fees</i>	34,000	34,000	28,921	(5,079)
<i>Interest</i>	250	250	1,020	770
<i>Miscellaneous</i>	6,000	6,000	7,542	1,542
Total revenues	<u>663,895</u>	<u>663,895</u>	<u>620,492</u>	<u>(43,403)</u>
Expenditures:				
Current:				
<i>Public transportation</i>	<u>796,065</u>	<u>796,065</u>	<u>1,325,901</u>	<u>(529,836)</u>
Total expenditures	<u>796,065</u>	<u>796,065</u>	<u>1,325,901</u>	<u>(529,836)</u>
Excess (deficiency) of revenues over (under) expenditures	(132,170)	(132,170)	(705,409)	(573,239)
Other financing sources (uses):				
<i>Transfers in</i>	160,000	160,000	160,000	--
<i>Sale of capital assets</i>	--	--	191,371	191,371
<i>Capital leases</i>	<u>--</u>	<u>--</u>	<u>416,674</u>	<u>416,674</u>
Total other financing sources (uses)	<u>160,000</u>	<u>160,000</u>	<u>768,045</u>	<u>(608,045)</u>
Net change in fund balances	27,830	27,830	62,636	34,806
Fund balances, October 1	<u>173,551</u>	<u>173,551</u>	<u>173,551</u>	<u>--</u>
Fund balances, September 30	<u>\$ 201,381</u>	<u>\$ 201,381</u>	<u>\$ 236,187</u>	<u>\$ 34,806</u>

**CLAY COUNTY, TEXAS**  
**ROAD & BRIDGE NUMBER FOUR**  
**BUDGETARY COMPARISON SCHEDULE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**EXHIBIT B-5**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
<i>Taxes</i>	\$ 466,615	\$ 466,615	\$ 452,408	\$ (14,207)
<i>Licenses and permits</i>	120,000	120,000	125,122	5,122
<i>Intergovernmental</i>	80,000	80,000	14,093	(65,907)
<i>Fines and fees</i>	34,000	34,000	29,854	(4,146)
<i>Interest</i>	1,000	1,000	2,347	1,347
<i>Miscellaneous</i>	7,000	7,000	8,112	1,112
Total revenues	<u>708,615</u>	<u>708,615</u>	<u>631,936</u>	<u>(76,679)</u>
Expenditures:				
Current:				
<i>Public transportation</i>	<u>904,292</u>	<u>904,292</u>	<u>739,562</u>	<u>164,730</u>
Total expenditures	<u>904,292</u>	<u>904,292</u>	<u>739,562</u>	<u>164,730</u>
Excess (deficiency) of revenues over (under) expenditures	(195,677)	(195,677)	(107,626)	88,051
Other financing sources (uses):				
<i>Transfers in</i>	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>	<u>--</u>
Total other financing sources (uses)	<u>160,000</u>	<u>160,000</u>	<u>160,000</u>	<u>--</u>
Net change in fund balances	(35,677)	(35,677)	52,374	88,051
Fund balances, October 1	<u>436,153</u>	<u>436,153</u>	<u>436,153</u>	<u>--</u>
Fund balances, September 30	<u>\$ 400,476</u>	<u>\$ 400,476</u>	<u>\$ 488,527</u>	<u>\$ 88,051</u>

**CLAY COUNTY, TEXAS**

ARP GRANT

BUDGETARY COMPARISON SCHEDULE

FOR THE YEAR ENDED SEPTEMBER 30, 2022

**EXHIBIT B-6**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
<i>Intergovernmental</i>	\$ 1,016,935	\$ 1,016,935	\$ 742,992	\$ (273,943)
<i>Interest</i>	3,600	3,600	4,246	646
Total revenues	<u>1,020,535</u>	<u>1,020,535</u>	<u>747,238</u>	<u>(273,297)</u>
Expenditures:				
Current:				
<i>Financial administration</i>	838,513	780,543	253,463	527,080
Total expenditures	<u>838,513</u>	<u>780,543</u>	<u>253,463</u>	<u>527,080</u>
Excess (deficiency) of revenues over (under) expenditures	182,022	239,992	493,775	253,783
Other financing sources (uses):				
<i>Transfers out</i>	<u>(545,000)</u>	<u>(545,000)</u>	<u>(573,029)</u>	<u>28,029</u>
Total other financing sources (uses)	<u>(545,000)</u>	<u>(545,000)</u>	<u>(573,029)</u>	<u>28,029</u>
Net change in fund balances	(362,978)	(305,008)	(79,254)	225,754
Fund balances, October 1	1,102	1,102	1,102	--
Fund balances, September 30	<u>\$ (361,876)</u>	<u>\$ (303,906)</u>	<u>\$ (78,152)</u>	<u>\$ 225,754</u>

**CLAY COUNTY, TEXAS**
**SCHEDULE OF CHANGES IN THE COUNTY'S  
 NET PENSION LIABILITY AND RELATED RATIOS  
 CLAY COUNTY, TEXAS PENSION PLAN  
 LAST TEN PLAN YEARS \***

	Plan Year									
	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
<b>Total pension liability:</b>										
Service cost	\$ 418,213	\$ 368,908	\$ 348,206	\$ 374,296	\$ 386,080	\$ 398,393	\$ 354,961	\$ 339,370	\$ --	\$ --
Interest	1,394,688	1,355,401	1,378,708	1,338,896	1,269,025	1,187,398	1,134,318	1,065,724	--	--
Changes of benefit terms	--	--	--	(28,047)	121,588	--	121,229	--	--	--
Differences between expected and actual experience	(193,168)	885,941	(935,372)	--	(41,246)	24,216	(280,196)	9,847	--	--
Changes of assumptions	(90,759)	101,399	--	(69,556)	107,574	--	166,941	--	--	--
Benefit payments, including refunds of employee contributions	(1,207,040)	(1,080,318)	(1,118,889)	(1,077,897)	(863,543)	(725,217)	(718,825)	(715,284)	--	--
Net change in total pension liability	321,934	1,631,331	(327,347)	537,692	979,478	884,790	778,428	699,657	--	--
Total pension liability - beginning	18,525,413	16,894,082	17,221,429	16,683,737	15,704,259	14,819,469	14,041,041	13,341,384	--	--
Total pension liability - ending (a)	\$ 18,847,347	\$ 18,525,413	\$ 16,894,082	\$ 17,221,429	\$ 16,683,737	\$ 15,704,259	\$ 14,819,469	\$ 14,041,041	\$ --	\$ --
<b>Plan fiduciary net position:</b>										
Contributions - employer	\$ 378,848	\$ 403,954	\$ 361,622	\$ 386,404	\$ 352,239	\$ 345,127	\$ 333,546	\$ 317,514	\$ --	\$ --
Contributions - employee	241,085	240,245	230,124	223,621	224,152	219,626	211,416	202,054	--	--
Net investment income	3,929,448	1,746,492	2,464,749	(299,528)	2,046,546	975,865	56,359	870,107	--	--
Benefit payments, including refunds of employee contributions	(1,207,040)	(1,080,318)	(1,118,891)	(1,077,897)	(863,543)	(725,217)	(718,825)	(715,284)	--	--
Administrative expense	(1,640)	(13,315)	(12,890)	(12,053)	(10,506)	(10,601)	(9,575)	(10,079)	--	--
Other	(11,622)	(14,911)	(15,692)	(12,352)	(3,948)	52,395	(120,817)	42,252	--	--
Net change in plan fiduciary net position	3,329,079	1,282,147	1,909,022	(791,805)	1,744,940	857,195	(247,896)	706,564	--	--
Plan fiduciary net position - beginning	18,196,737	16,914,590	15,005,568	15,797,373	14,052,433	13,195,238	13,443,134	12,736,570	--	--
Plan fiduciary net position - ending (b)	\$ 21,525,816	\$ 18,196,737	\$ 16,914,590	\$ 15,005,568	\$ 15,797,373	\$ 14,052,433	\$ 13,195,238	\$ 13,443,134	\$ --	\$ --
<b>County's net pension liability - ending (a) - (b)</b>	\$ (2,678,469)	\$ 328,676	\$ (20,508)	\$ 2,215,861	\$ 886,364	\$ 1,651,826	\$ 1,624,231	\$ 597,907	\$ --	\$ --
Plan fiduciary net position as a percentage of the total pension liability	114.21%	98.23%	100.12%	87.13%	94.69%	89.48%	89.04%	95.74%	--	--
Covered-employee payroll	\$ 3,444,078	\$ 3,432,077	\$ 3,287,490	\$ 3,194,584	\$ 3,202,168	\$ 3,137,511	\$ 3,134,440	\$ 2,886,490	\$ --	\$ --
County's net pension liability as a percentage of covered-employee payroll	-77.77%	9.58%	-0.62%	69.36%	27.68%	52.65%	51.82%	20.71%	--	--

**Notes to Schedule:**

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

**CLAY COUNTY, TEXAS**  
 SCHEDULE OF COUNTY CONTRIBUTIONS  
 CLAY COUNTY, TEXAS PENSION PLAN  
 LAST TEN FISCAL YEARS \*

	Plan Year									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Actuarially determined contribution	\$ 400,670	\$ 391,092	\$ 385,915	\$ 359,729	\$ 349,824	\$ 351,996	\$ 344,789	\$ 343,484	\$ 311,741	\$ 293,174
Contributions in relation to the actuarially determined contribution	(400,670)	(391,092)	(385,915)	(359,729)	(349,824)	(351,996)	(344,789)	(343,484)	(311,741)	(293,174)
Contribution deficiency (excess)	\$ --	\$ --	\$ --	\$ --	\$ --	\$ --	\$ --	\$ --	\$ --	\$ --
Covered-employee payroll	\$ 3,642,451	\$ 3,489,211	\$ 3,334,265	\$ 3,270,273	\$ 3,180,215	\$ 3,199,959 **	\$ 3,131,440	\$ 2,965,459	\$ 2,886,490	\$ 2,768,408
Contributions as a percentage of covered-employee payroll	11.00%	11.21%	11.57%	11.00%	11.00%	11.00%	11.01%	11.58%	10.80%	10.59%

**Valuation date:** December 31, 2021

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which contributions are reported.

**Methods and assumptions used to determine contribution rates:**

Actuarial cost method	Entry age (level center of pay)
Amortization method	Level percentage of payroll, closed.
Remaining amortization period	3.5 years (based on contribution rate calculated in 12/31/17 valuation.
Asset valuation method	5-year smoothed market
Inflation	2.50%
Salary increases	Varies by age and service. 4.7% average over career including inflation.
Investment rate of return	7.50%, net of administrative and investment expense, including inflation.
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefits based on age. The average age at service retirement for recent retirement is 61.
Mortality	135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Changes in Assumptions and Methods in the Schedule of Employer Contributions	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected.
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions	2017: New Annuity Purchase Rates were reflected for benefits earned after 2017. 2018: Employer contributions reflect that the current service rate was increased to 155%. 2019: New inflation, mortality and other assumptions were reflected. 2019: Employer contributions reflect that the current service rate was decreased to 150%. 2020: No changes in plan provisions were reflected in the Schedule. 2021: No changes in plan provisions were reflected in the Schedule.

**CLAY COUNTY, TEXAS**  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
Year Ended September 30, 2022

**STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

Budgetary Information

Annual budgets are adopted on the GAAP basis of accounting for the general fund and all special revenue funds. All annual appropriations lapse at fiscal year end.

The County Judge is, by statute, the Budget Officer of the County and has the responsibility of preparing the County's budget. Under the County's budgeting procedures, each department submits a budget request to the County Judge. The County Judge reviews budget requests and holds informal hearings when needed. Before October 1, a proposed budget is presented to the Commissioners' Court. A public hearing is then held and the Commissioners' Court takes action on the proposed budget. Before determining the final budget, the Commissioners' Court may increase or decrease the amounts requested by the various departments. Amounts finally budgeted may not exceed the estimate of revenues and available fund balance.

Once the budget has been adopted by the Commissioners' Court, the County Auditor is responsible for monitoring the expenditures of the various departments of the County to prevent expenditures from exceeding budgeted appropriations and for keeping members of the Commissioners' Court advised of the conditions of the various funds and accounts.

The appropriated budget is prepared by fund. Any transfers of appropriations are first approved by the Commissioners' Court. Thus, the legal level of budgetary control is at the fund level. No significant supplemental appropriations were required during the year.

Encumbrance accounting is not employed by the County because it is not considered necessary to assure effective budgetary control.

*Combining Statements and Budget Comparisons  
as Supplementary Information*

This supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

**CLAY COUNTY, TEXAS**  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2022

	Special Revenue Funds	Total Nonmajor Governmental Funds (See Exhibit A-3)
	<u>          </u>	<u>          </u>
ASSETS		
<i>Cash and cash equivalents</i>	\$ 692,726	\$ 692,726
Total Assets	<u>\$ 692,726</u>	<u>\$ 692,726</u>
FUND BALANCES		
<i>Restricted</i>	\$ 692,726	\$ 692,726
Total Fund Balances	<u>\$ 692,726</u>	<u>\$ 692,726</u>



**CLAY COUNTY, TEXAS**

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Special Revenue Funds	Total Nonmajor Governmental Funds (See Exhibit A-5)
Revenues:		
<i>Fines and fees</i>	\$ 120,888	\$ 120,888
Total revenues	<u>120,888</u>	<u>120,888</u>
Expenditures:		
Current:		
<i>General government</i>	24,214	24,214
<i>Legal</i>	11,002	11,002
<i>Public Safety</i>	12,027	12,027
<i>Nondepartmental</i>	16,594	16,594
Total expenditures	<u>63,837</u>	<u>63,837</u>
Excess (deficiency) of revenues over (under) expenditures	57,051	57,051
Other financing sources (uses):		
<i>Transfers in</i>	23	23
<i>Transfers out</i>	<u>(20,000)</u>	<u>(20,000)</u>
Total other financing sources (uses)	<u>(19,977)</u>	<u>(19,977)</u>
Net change in fund balances	37,074	37,074
Fund balances, October 1	<u>655,652</u>	<u>655,652</u>
Fund balances, September 30	<u>\$ 692,726</u>	<u>\$ 692,726</u>

**CLAY COUNTY, TEXAS**  
 COMBINING BALANCE SHEET  
 NONMAJOR SPECIAL REVENUE FUNDS  
 SEPTEMBER 30, 2022

	<u>Records Management Fee</u>	<u>Court Reporter Service</u>	<u>Records Preservation</u>	<u>Courthouse Security</u>
<b>ASSETS</b>				
<i>Cash and cash equivalents</i>	\$ 282,611	\$ 37,331	\$ 42,330	\$ 115,201
Total Assets	<u>\$ 282,611</u>	<u>\$ 37,331</u>	<u>\$ 42,330</u>	<u>\$ 115,201</u>
<b>FUND BALANCES</b>				
<i>Restricted</i>	\$ 282,611	\$ 37,331	\$ 42,330	\$ 115,201
Total fund balances	<u>282,611</u>	<u>37,331</u>	<u>42,330</u>	<u>115,201</u>
Total fund balances	<u>\$ 282,611</u>	<u>\$ 37,331</u>	<u>\$ 42,330</u>	<u>\$ 115,201</u>

<u>County Attorney</u>	<u>Sheriff's Forfeiture</u>	<u>Juvenile Case Manager</u>	<u>Court Technology</u>	<u>Total Nonmajor Special Revenue Funds (See Exhibit C-1)</u>
\$ <u>2</u>	\$ <u>157,399</u>	\$ <u>24,427</u>	\$ <u>33,425</u>	\$ <u>692,726</u>
\$ <u>2</u>	\$ <u>157,399</u>	\$ <u>24,427</u>	\$ <u>33,425</u>	\$ <u>692,726</u>
\$ <u>2</u>	\$ <u>157,399</u>	\$ <u>24,427</u>	\$ <u>33,425</u>	\$ <u>692,726</u>
\$ <u>2</u>	\$ <u>157,399</u>	\$ <u>24,427</u>	\$ <u>33,425</u>	\$ <u>692,726</u>
\$ <u>2</u>	\$ <u>157,399</u>	\$ <u>24,427</u>	\$ <u>33,425</u>	\$ <u>692,726</u>
\$ <u>2</u>	\$ <u>157,399</u>	\$ <u>24,427</u>	\$ <u>33,425</u>	\$ <u>692,726</u>

**CLAY COUNTY, TEXAS**

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Records Management Fee	Court Reporter Service	Records Preservation	Courthouse Security
Revenues:				
<i>Fines and fees</i>	\$ 65,110	\$ 3,990	\$ 4,618	\$ 20,923
Total revenues	<u>65,110</u>	<u>3,990</u>	<u>4,618</u>	<u>20,923</u>
Expenditures:				
Current:				
<i>General government</i>	24,214	--	--	--
<i>Legal</i>	--	--	--	--
<i>Public Safety</i>	--	--	--	--
<i>Nondepartmental</i>	--	--	--	10,890
Total expenditures	<u>24,214</u>	<u>--</u>	<u>--</u>	<u>10,890</u>
Excess (deficiency) of revenues over (under) expenditures	40,896	3,990	4,618	10,033
Other financing sources (uses):				
<i>Transfers in</i>	--	--	--	--
<i>Transfers out</i>	<u>(20,000)</u>	<u>--</u>	<u>--</u>	<u>--</u>
Total other financing sources (uses)	<u>(20,000)</u>	<u>--</u>	<u>--</u>	<u>--</u>
Net change in fund balances	20,896	3,990	4,618	10,033
Fund balances, October 1	<u>261,715</u>	<u>33,341</u>	<u>37,712</u>	<u>105,168</u>
Fund balances, September 30	<u>\$ 282,611</u>	<u>\$ 37,331</u>	<u>\$ 42,330</u>	<u>\$ 115,201</u>

EXHIBIT C-4

County Attorney	Sheriff's Forfeiture	Juvenile Case Manager	Court Technology	Total Nonmajor Special Revenue Funds (See Exhibit C-2)
\$ 300	\$ --	\$ 14,215	\$ 11,732	\$ 120,888
<u>300</u>	<u>--</u>	<u>14,215</u>	<u>11,732</u>	<u>120,888</u>
--	--	--	--	24,214
323	--	10,679	--	11,002
--	12,027	--	--	12,027
--	--	--	5,704	16,594
<u>323</u>	<u>12,027</u>	<u>10,679</u>	<u>5,704</u>	<u>63,837</u>
(23)	(12,027)	3,536	6,028	57,051
23	--	--	--	23
--	--	--	--	(20,000)
<u>23</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(19,977)</u>
--	(12,027)	3,536	6,028	37,074
2	169,426	20,891	27,397	655,652
<u>\$ 2</u>	<u>\$ 157,399</u>	<u>\$ 24,427</u>	<u>\$ 33,425</u>	<u>\$ 692,726</u>

**CLAY COUNTY, TEXAS**  
*RECORDS MANAGEMENT FEE*  
*SPECIAL REVENUE FUND*  
*BUDGETARY COMPARISON SCHEDULE*  
*FOR THE YEAR ENDED SEPTEMBER 30, 2022*

**EXHIBIT C-5**

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues:			
<i>Fines and fees</i>	\$ 50,100	\$ 65,110	\$ 15,010
Total revenues	<u>50,100</u>	<u>65,110</u>	<u>15,010</u>
Expenditures:			
Current:			
<i>General government</i>	<u>227,958</u>	<u>24,214</u>	<u>203,744</u>
Total expenditures	<u>227,958</u>	<u>24,214</u>	<u>203,744</u>
Excess (deficiency) of revenues over (under) expenditures	(177,858)	40,896	218,754
Other financing sources (uses):			
<i>Transfers out</i>	<u>(20,000)</u>	<u>(20,000)</u>	<u>--</u>
Total other financing sources (uses)	<u>(20,000)</u>	<u>(20,000)</u>	<u>--</u>
Net change in fund balances	(197,858)	20,896	218,754
Fund balances, October 1	<u>261,715</u>	<u>261,715</u>	<u>--</u>
Fund balances, September 30	<u>\$ 63,857</u>	<u>\$ 282,611</u>	<u>\$ 218,754</u>

**CLAY COUNTY, TEXAS**

COURT REPORTER SERVICE

SPECIAL REVENUE FUND

BUDGETARY COMPARISON SCHEDULE

FOR THE YEAR ENDED SEPTEMBER 30, 2022

EXHIBIT C-6

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Revenues:			
<i>Fines and fees</i>	\$ 1,500	\$ 3,990	\$ 2,490
Total revenues	<u>1,500</u>	<u>3,990</u>	<u>2,490</u>
Expenditures:			
Current:			
<i>General government</i>	<u>10,000</u>	--	<u>10,000</u>
Total expenditures	<u>10,000</u>	<u>--</u>	<u>10,000</u>
Net change in fund balances	(8,500)	3,990	12,490
Fund balances, October 1	33,341	33,341	--
Fund balances, September 30	<u>\$ 24,841</u>	<u>\$ 37,331</u>	<u>\$ 12,490</u>

**CLAY COUNTY, TEXAS**  
*RECORDS PRESERVATION*  
*SPECIAL REVENUE FUND*  
*BUDGETARY COMPARISON SCHEDULE*  
*FOR THE YEAR ENDED SEPTEMBER 30, 2022*

**EXHIBIT C-7**

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Revenues:			
<i>Fines and fees</i>	\$ 3,500	\$ 4,618	\$ 1,118
Total revenues	<u>3,500</u>	<u>4,618</u>	<u>1,118</u>
Expenditures:			
Current:			
<i>General government</i>	36,151	--	36,151
Total expenditures	<u>36,151</u>	<u>--</u>	<u>36,151</u>
Net change in fund balances	(32,651)	4,618	37,269
Fund balances, October 1	37,712	37,712	--
Fund balances, September 30	<u>\$ 5,061</u>	<u>\$ 42,330</u>	<u>\$ 37,269</u>



**CLAY COUNTY, TEXAS**  
 COURTHOUSE SECURITY  
 SPECIAL REVENUE FUND  
 BUDGETARY COMPARISON SCHEDULE  
 FOR THE YEAR ENDED SEPTEMBER 30, 2022

EXHIBIT C-8

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Revenues:			
<i>Fines and fees</i>	\$ 11,650	\$ 20,923	\$ 9,273
Total revenues	<u>11,650</u>	<u>20,923</u>	<u>9,273</u>
Expenditures:			
Current:			
<i>Nondepartmental</i>	61,734	10,890	50,844
Total expenditures	<u>61,734</u>	<u>10,890</u>	<u>50,844</u>
Net change in fund balances	(50,084)	10,033	60,117
Fund balances, October 1	105,168	105,168	--
Fund balances, September 30	<u>\$ 55,084</u>	<u>\$ 115,201</u>	<u>\$ 60,117</u>

**CLAY COUNTY, TEXAS**  
 COUNTY ATTORNEY  
 SPECIAL REVENUE FUND  
 BUDGETARY COMPARISON SCHEDULE  
 FOR THE YEAR ENDED SEPTEMBER 30, 2022

EXHIBIT C-9

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Revenues:			
<i>Fines and fees</i>	\$ 1,000	\$ 300	\$ (700)
Total revenues	<u>1,000</u>	<u>300</u>	<u>(700)</u>
Expenditures:			
Current:			
<i>Legal</i>	1,078	323	755
Total expenditures	<u>1,078</u>	<u>323</u>	<u>755</u>
Excess (deficiency) of revenues over (under) expenditures	(78)	(23)	55
Other financing sources (uses):			
<i>Transfers in</i>	78	23	(55)
Total other financing sources (uses)	<u>78</u>	<u>23</u>	<u>55</u>
Net change in fund balances	--	--	--
Fund balances, October 1	<u>2</u>	<u>2</u>	--
Fund balances, September 30	<u>\$ 2</u>	<u>\$ 2</u>	<u>\$ --</u>

**CLAY COUNTY, TEXAS**  
*JUVENILE CASE MANAGER*  
*SPECIAL REVENUE FUND*  
*BUDGETARY COMPARISON SCHEDULE*  
*FOR THE YEAR ENDED SEPTEMBER 30, 2022*

**EXHIBIT C-10**

	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues:			
<i>Fines and fees</i>	\$ 8,000	\$ 14,215	\$ 6,215
Total revenues	<u>8,000</u>	<u>14,215</u>	<u>6,215</u>
Expenditures:			
Current:			
<i>Legal</i>	10,688	10,679	9
Total expenditures	<u>10,688</u>	<u>10,679</u>	<u>9</u>
Net change in fund balances	(2,688)	3,536	6,224
Fund balances, October 1	20,891	20,891	--
Fund balances, September 30	<u>\$ 18,203</u>	<u>\$ 24,427</u>	<u>\$ 6,224</u>

**CLAY COUNTY, TEXAS**  
 COURT TECHNOLOGY  
 SPECIAL REVENUE FUND  
 BUDGETARY COMPARISON SCHEDULE  
 FOR THE YEAR ENDED SEPTEMBER 30, 2022

EXHIBIT C-11

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Revenues:			
<i>Fines and fees</i>	\$ 5,250	\$ 11,732	\$ 6,482
Total revenues	<u>5,250</u>	<u>11,732</u>	<u>6,482</u>
Expenditures:			
Current:			
<i>Nondepartmental</i>	7,650	5,704	1,946
Total expenditures	<u>7,650</u>	<u>5,704</u>	<u>1,946</u>
Net change in fund balances	(2,400)	6,028	8,428
Fund balances, October 1	27,397	27,397	--
Fund balances, September 30	<u>\$ 24,997</u>	<u>\$ 33,425</u>	<u>\$ 8,428</u>

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**CLAY COUNTY, TEXAS**

COMBINING STATEMENT OF FIDUCIARY NET POSITION  
CUSTODIAL FUNDS  
SEPTEMBER 30, 2022

	<u>District Clerk</u>	<u>County Clerk</u>	<u>Sheriff Agency</u>
<b>ASSETS</b>			
<i>Cash and cash equivalents</i>	\$ 416,570	\$ 100,867	\$ 120,734
Total Assets	<u>416,570</u>	<u>100,867</u>	<u>120,734</u>
<b>LIABILITIES</b>			
<i>Due to other governments</i>	--	--	--
<i>Due to others</i>	--	--	--
Total Liabilities	<u>--</u>	<u>--</u>	<u>--</u>
Net Position	416,570	100,867	120,734
Total Net Position	<u>\$ 416,570</u>	<u>\$ 100,867</u>	<u>\$ 120,734</u>

Tax Assessor Collector	County Attorney Agency	County Treasurer	Officer's Fee	Total Custodial Funds (See Exhibit A-7)
\$ 184,555 <u>184,555</u>	\$ 353 <u>353</u>	\$ 6,857 <u>6,857</u>	\$ 86,693 <u>86,693</u>	\$ 916,629 <u>916,629</u>
154,640 29,915 <u>184,555</u>	-- <u>353</u> <u>353</u>	-- <u>6,857</u> <u>6,857</u>	81,684 <u>5,009</u> <u>86,693</u>	236,324 <u>42,134</u> <u>278,458</u>
\$ -- <u><u>--</u></u>	\$ -- <u><u>--</u></u>	\$ -- <u><u>--</u></u>	\$ -- <u><u>--</u></u>	\$ 638,171 <u><u>638,171</u></u>

# CLAY COUNTY, TEXAS

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

### ALL CUSTODIAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2022

	District Clerk	County Clerk	Sheriff	Tax Assessor Collector
<b>Additions:</b>				
<i>Tax collections</i>	\$ --	\$ --	\$ --	\$ --
<i>Fees of office</i>	--	--	--	4,275,653
<i>Receipts from fiduciaries</i>	50	170	--	--
<i>Miscellaneous</i>	158,302	3,386	93,951	74
<b>Total Additions</b>	<u>158,352</u>	<u>3,556</u>	<u>93,951</u>	<u>4,275,727</u>
<b>Deductions:</b>				
<i>Payments to county</i>	50	--	7,250	737,733
<i>Payments to other governments</i>	3,723	--	16,776	3,525,330
<i>Payments to beneficiaries</i>	--	--	--	--
<i>Other</i>	53,924	500	91,298	12,664
<b>Total Deductions</b>	<u>57,697</u>	<u>500</u>	<u>115,324</u>	<u>4,275,727</u>
<b>Change in Net Position</b>	100,655	3,056	(21,373)	--
Net Position-Beginning of the Year	<u>315,915</u>	<u>97,811</u>	<u>142,107</u>	<u>--</u>
Net Position-End of the Year	<u>\$ 416,570</u>	<u>\$ 100,867</u>	<u>\$ 120,734</u>	<u>\$ --</u>



EXHIBIT C-13

<u>County Attorney</u>	<u>County Treasurer</u>	<u>Officer's Fee Fund</u>	<u>Total Custodial Funds (See Exhibit A-8)</u>
\$ --	\$ --	\$ --	\$ --
--	--	1,078,075	5,353,728
--	--	--	220
3,355	5,405	--	264,473
<u>3,355</u>	<u>5,405</u>	<u>1,078,075</u>	<u>5,618,421</u>
300	3,183	705,442	1,453,958
--	--	317,903	3,863,732
--	--	--	--
3,055	2,222	54,730	218,393
<u>3,355</u>	<u>5,405</u>	<u>1,078,075</u>	<u>5,536,083</u>
--	--	--	82,338
--	--	--	555,833
\$ <u><u>--</u></u>	\$ <u><u>--</u></u>	<u><u>--</u></u>	\$ <u><u>638,171</u></u>

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**CLAY COUNTY, TEXAS**  
**SINGLE AUDIT REPORTS AND SCHEDULES**  
**FOR FEDERAL AWARDS**  
**FOR THE FISCAL YEAR ENDED**  
**SEPTEMBER 30, 2022**

CLAY COUNTY, TEXAS  
Single Audit Reports and Schedules for Federal Awards  
Year Ended September 30, 2022  
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**RUTLEDGE CRAIN & COMPANY, PC**  
CERTIFIED PUBLIC ACCOUNTANTS

3214 W Park Row, Suite E  
Pantego, Texas 76013

**INDEPENDENT AUDITORS' REPORT ON  
THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

The Honorable Judge and County Commissioners  
Clay County  
Henrietta, Texas

**Report on the Audit of the Schedule of Expenditures of Federal Awards**

***Opinion on Each Major Federal Program***

We have audited the schedule of expenditures of federal awards of Clay County, Texas (the "County") for the year ended September 30, 2022, and the related notes (the schedule).

In our opinion, the accompanying schedule of expenditures of federal awards presents fairly, in all material respects, the expenditures of federal awards of the County for the year ended September 30, 2022, in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Schedule section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Responsibilities of Management for the Schedule***

Management is responsible for the preparation and fair presentation of the schedule in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the schedule that is free from material misstatement, whether due to fraud or error.

***Auditors' Responsibilities for the Audit of the Schedule***

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the schedule.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the schedule.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the schedule.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

*Prutledge Crain & Company, PC*

May 26, 2023

**RUTLEDGE CRAIN & COMPANY, PC**  
CERTIFIED PUBLIC ACCOUNTANTS  
3214 W Park Row, Suite E  
Pantego, Texas 76013

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Judge and County Commissioners  
Clay County  
Henrietta, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States as applicable, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Clay County, Texas (the "County"), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 26, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, as applicable, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rutledge Crain & Company, PC*

May 26, 2023

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE,  
REQUIRED BY THE *UNIFORM GUIDANCE*

The Honorable Judge and County Commissioners  
Clay County  
Henrietta, Texas

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Federal Program***

We have audited Clay County, Texas' (the "County") compliance with the types of compliance requirements identified as subject to audit in *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2022. The County's major programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major programs for the year ended September 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.



- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Putledge Crain & Company, PC*

May 26, 2023

CLAY COUNTY, TEXAS  
Schedule of Prior Audit Findings for Federal Awards  
September 30, 2022

Not applicable

CLAY COUNTY, Texas  
Schedule of Findings and Questioned Costs for Federal Awards  
For the Year Ended September 30, 2022

I. Summary of Auditors' Results

The auditors' report expresses an unmodified opinion on the financial statements.

No reportable conditions were disclosed during the audit of the financial statements.

No instances of noncompliance material to the financial statements of Clay County, Texas were disclosed during the audit.

No reportable conditions in the internal control over major award programs were disclosed during the audit.

The auditors' report on compliance for the major award programs for Clay County, Texas expresses an unmodified opinion on all major programs.

There were no audit findings reported in accordance with the *Uniform Guidance*.

The programs tested as major programs included:

21.027 American Relief Plan Act (ARPA)

The threshold used to distinguish between Type A and Type B programs was \$750,000.

The County was not qualified as a low-risk auditee.

The County did not elect to use the 10% de minimis indirect cost rate.

Grant Subrecipients – None

II. Findings Related to the Financial Statements Which are Required to be Reported in Accordance with Generally Accepted Government Auditing Standards.

No findings to be reported.

III. Findings and Questioned Costs for Federal Awards

No findings to be reported.

Prior Year Financial Statement, Award Findings and Questioned Costs

N/A

Corrective Action Plan

N/A

**CLAY COUNTY, TEXAS**  
**Corrective Action Plan for Federal Awards**  
**September 30, 2022**

**Not applicable**

CLAY COUNTY, TEXAS  
Schedule of Expenditures of Federal Awards  
September 30, 2022

Federal Grant /Pass Through Grantor/Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Pass-Through to Grant Subrecipients	Current Period Expenditures	
<b>Indirect Grants</b>					
U. S. Dept. of the Treasury					
American Relief Plan Act (ARPA)	21.027	756000861	\$ -	\$ 742,992	#
<b>Total U. S. Treasury</b>			<u>-</u>	<u>742,992</u>	
<b>Indirect Grants</b>					
U. S. Dept. of Health and Human Services					
Passed Through Texas Attorney General					
Title IV-D - Child Support Enforcement (Constable	93.563	Unknown	-	2,873	
Title IV-D - Child Support Enforcement (District Cl	93.563	Unknown	-	2,608	
<b>Total U. S. Department of Health and Human Services</b>			<u>-</u>	<u>5,481</u>	
U.S. Dept. of Justice					
Passed Through Office of the Governor					
Edward Byrne Memorial Justice Assistance	16.738	DJ 4195301	-	28,128	
<b>Total U. S. Department of Justice</b>			<u>-</u>	<u>28,128</u>	
U. S. Department of Homeland Security					
Passes Through Texas Department of Public Safety					
Disaster Grants - Public Assistance (Presidentially D	97.039	DR-4416-047-TX	-	139,847	
Emergency Management Performance Grant	97.042	756000861	-	12,512	
Homeland Security Grant Program	97.067	HS 4044801	-	13,818	
<b>Total U. S. Department of Homeland Security</b>			<u>-</u>	<u>166,177</u>	
<b>Total Indirect Federal Grants</b>			<u>-</u>	<u>199,786</u>	
<b>Total Federal Expenditures</b>			<u>\$ -</u>	<u>\$ 942,778</u>	

# Major programs

CLAY COUNTY, TEXAS  
Notes to Expenditures of Federal and Awards  
September 30, 2022

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A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

General

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal award programs of Clay County, Texas (the "County").

Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards are presented using the modified accrual basis of accounting for governmental funds.

B - CONTINGENCIES

The County participates in several federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at September 30, 2022 may be impaired. In the opinion of management, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants.